

Message Text

SECRET

PAGE 01 STATE 310040 TOSEC 130031
ORIGIN NODS-00

INFO OCT-01 ISO-00 /001 R

DRAFTED BY INR: HHSAUNDERS
APPROVED BY THE ACTING SECRETARY
NEA:WBRUBECK
S/S- FWISNER
-----036695 300227Z /62
O 300148Z DEC 77 ZFF4
FM SECSTATE WASHDC
TO USDEL SECRETARY NIACT IMMEDIATE

S E C R E T STATE 310040 TOSEC 130031

NODIS
FOR SEC. AT OOB, FM ACTING SEC. AND SAUNDERS

E.O. 11652: XGDS-1

TAGS: PGOV, EG, US

SUBJECT: WHAT TO DO ABOUT SADAT?

REFERENCE: CAIRO 23185 (REPEATED TOSEC 130001)

1. GIVEN THE IMBALANCE IN THE PRESS PLAY OF OUR POSITION
ON THE BEGIN PROPOSALS AND PRESIDENT SADAT'S REACTION
TO PORTIONS OF THE PRESIDENT'S INTERVIEW WEDNESDAY
EVENING, WE PROPOSE TWO STEPS TO PROVIDE SOME ENCOURAGE-
MENT FOR SADAT, BOTH IN PUBLIC AND IN PRIVATE. INVI-
TATION TO YOU FROM BOTH ISRAELIS AND EGYPTIANS
TO ATTEND JERUSALEM MEETINGS PROVIDES OPPORTUNITY TO
DO THIS IN A NATURAL WAY.

2. PART OF PROBLEM, WHICH WE WOULD BE ADDRESSING
GENTLY, IS FACT THAT BEGIN IN A NUMBER OF RECENT STATE-
SECRET

SECRET

PAGE 02 STATE 310040 TOSEC 130031

MENTS CONTINUES TO PICTURE US SUPPORT FOR HIM IN SUCH
A WAY THAT US IS INCREASINGLY SEEN IN ARAB WORLD, AS
SHARAF SAID, AS FULLY SUPPORTING SUBSTANCE OF BEGIN'S
PROPOSALS. IN ATMOSPHERE OF LETDOWN FOLLOWING ISMAILIA
TALKS BEGIN'S STATEMENTS EXACERBATE MOUNTING ARAB
ATTACK ON SADAT'S INCREASINGLY EXPOSED POSITION.

3. THERE HAS BEEN NO DIRECT COMMUNICATION WITH SADAT SINCE YOUR MESSAGE DECEMBER 23 URGING HIM TO BE PATIENT AND TO KEEP NEGOTIATIONS GOING IN ISMAILIA CONTEXT. WE HAVE NOT RESPONDED IN ANY WAY TO HIS BRIEFING ON ISMAILIA RESULTS. WE BELIEVE THEREFORE A MESSAGE TO SADAT MAY BE IN ORDER REAFFIRMING THAT PRESIDENT HAS NOT IN FACT "TAKEN SIDES" ON BEGIN PLAN AND CONTINUES TO FEEL FURTHER MOVEMENT WILL BE NECESSARY TO GET A SOLUTION. IT SHOULD REASSURE SADAT THAT PRESIDENT'S STATEMENT DECEMBER 28 WAS IN NO WAY INTENDED TO PREJUDICE SADAT'S POSITION. IT MIGHT AGAIN CREDIT SADAT FOR INITIATIVE AND VISIT TO JERUSALEM AS SETTING IN MOTION THE TRAIN OF EVENTS LEADING UP TO JERUSALEM CONFERENCE AND CREATING POSSIBILITY OF REAL MOVE TOWARD PEACE. IT WOULD INFORM HIM OF YOUR GOING TO JERUSALEM AND ASSURE HIM THAT YOU WOULD MAKE EVERY EFFORT THERE TO HELP GET NEGOTIATIONS OFF TO A SOUND START.

4. SECOND, IT MIGHT BE TIMELY TO HAVE PRESIDENT HIMSELF ISSUE STATEMENT ANNOUNCING HE IS ASKING SECRETARY VANCE TO ATTEND JERUSALEM CONFERENCE, INCLUDING THE REFERENCE TO CAIRO UMBRELLA THAT THE EGYPTIANS HAVE ASKED FOR (REFTEL). THIS COULD PROVIDE OCCASION FOR PRESIDENT TO GO ON TO MAKE SOME
SECRET

SECRET

PAGE 03 STATE 310040 TOSEC 130031

FURTHER REMARKS LAUDATORY OF SADAT AND MAKING CLEAR USG IS NOT FAVORING ANY PARTICULAR PROPOSAL. THIS, OF COURSE, WOULD HAVE TO AVOID PROVOKING STRONG NEGATIVE ISRAELI REACTION.

5. WE HAVE TALKED WITH NSC ABOUT CLARIFICATION OF PRESIDENT'S REMARKS PREVIOUSLY ISSUED AND THESE RECOMMENDATIONS ARE SUPPLEMENTARY TO THEIR SUGGESTION THAT A FURTHER STATEMENT MIGHT BE ISSUED FROM THE PRESIDENT'S PARTY.

6. IN LIGHT OF ABOVE PROPOSAL FOLLOWING IS PROPOSED TEXT OF INSTRUCTIONS TO CAIRO FOR EILTS TO CONVEY MESSAGE TO SADAT FROM THE PRESIDENT.

7. BEGIN TEXT: AMBASSADOR SHOULD CONVEY FOLLOWING POINTS FROM PRESIDENT TO PRESIDENT SADAT: THE PRESIDENT WISHES TO THANK SADAT FOR HIS THOUGHTFUL AND INFORMATIVE REPORT ON THE ISMAILIA TALKS, WHICH HE IS STUDYING WITH GREAT CARE. SECRETARY VANCE WILL BE ATTENDING MEETING

ROLE IN HELPING TO MOVE TOWARD A SATISFACTORY AGREEMENT.

AT PRESIDENT'S REQUEST, SECRETARY VANCE HOPES TO CONSULT WITH SADAT IN CAIRO EN ROUTE TO JERUSALEM, IF PRESIDENT SADAT THINKS THIS WOULD BE USEFUL. WE BELIEVE IT WOULD BE MOST HELPFUL FOR SECRETARY TO HAVE SADAT'S VIEWS AND ASSESSMENT OF SITUATION AT FIRST-HAND BEFORE JERUSALEM TALKS OPEN.

8. PRESIDENT WANTS TO AGAIN

ASSURE SADAT THAT HE DOES NOT INTEND TO FAVOR ANY SPECIFIC PROPOSAL AND CONTINUES TO FEEL ISSUES ARE FOR NEGOTIATION BY PARTIES. HE ASKED SECRETARY VANCE TO TELL THE PRESS DURING THE FLIGHT TO WARSAW THAT WE DO NOT SUPPORT BEGIN'S PROPOSALS AS PUT FORWARD BUT CONSIDER THEM AN SECRET

SECRET

PAGE 04 STATE 310040 TOSEC 130031

APPROPRIATE STARTING POINT FOR NEGOTIATIONS. HIS VIEWS REMAIN AS HE HAS EXPRESSED THEM TO SADAT IN PAST. IN PARTICULAR, AS HE TOLD BEGIN IN WASHINGTON, HE BELIEVES THERE MUST BE FURTHER MOVEMENT AND COMPROMISE TO ACHIEVE A SOLUTION TO THE PROBLEMS OF A JUST PEACE.

9. THE PRESIDENT WISHES AGAIN TO STATE HIS CONVICTION THAT SADAT'S INITIATIVE, HIS VISIT TO JERUSALEM, AND SUBSEQUENT EVENTS HAVE, INDEED, CREATED A NEW ATMOSPHERE AND NEW OPPORTUNITIES FOR PEACE. HE FEELS THAT FRAMEWORK PROVIDED BY JERUSALEM MEETINGS WILL PERMIT THE INTENSIVE NEGOTIATIONS NEEDED FOR SERIOUS ATTACK ON COMPLEX PROBLEMS OUTSTANDING. HE WANTS SADAT TO KNOW THAT HE FULLY SUPPORTS SADAT'S STATESMANSHIP AND VISION IN SETTING IN TRAIN THIS PROCESS AND MOMENTUM TOWARD COMPREHENSIVE SETTLEMENT.

10. IN HIS TALKS WITH LEADERS ON THIS TRIP HE WILL BE MAKING CLEAR OUR FULL SUPPORT FOR SADAT'S INITIATIVE AND THAT US IS NOT PREJUDGING ISSUES OR FAVORING ANY PARTICULAR PROPOSALS. HE WILL REAFFIRM OUR READINESS TO ASSIST IN EFFORTS NOW UNDERWAY TOWARD PEACE. THE PRESIDENT HOPES TO REMAIN IN CLOSE TOUCH WITH SADAT AS THESE EVENTS UNFOLD.

11. IN CONVEYING PRESIDENT'S MESSAGE, YOU SHOULD ALSO EXPLAIN THAT PRESIDENT'S DECEMBER 28 REMARKS WERE NOT INTENDED AS A JUDGMENT ON THE MERITS OF ISRAELI MILITARY PRESENCE. HE WAS IDENTIFYING THIS SOLELY AS AN ISSUE FOR NEGOTIATION, AS HE UNDERSTANDS SADAT HAS ALSO VIEWED IT. END TEXT.

12. FOR THE SECRETARY: YOU WILL NOTE THAT PARA. 2
SECRET

SECRET

PAGE 05 STATE 310040 TOSEC 130031

WOULD PRETTY WELL COMMIT YOU TO A CAIRO STOPOVER. YOU
MAY WANT TO OMIT THAT PASSAGE AND POSTPONE THE DECISION.

13. PROPOSED TEXT OF STATEMENT ANNOUNCING VISIT TO
JERUSALEM FOLLOWS SEPTEL. CHRISTOPHER

SECRET

NNN

SECRET

PAGE 01 STATE 310040
ORIGIN NODS-00

INFO OCT-01 ISO-00 /001 R

66011

DRAFTED BY:S/S-O:LFLEISCHER

APPROVED BY:S/S-O:LFLEISCHER

-----039702 301251Z /50

O 301227Z DEC 77 ZFF4

FM SECSTATE WASHDC

TO WHITE HOUSE IMMEDIATE

S E C R E T STATE 310040

NODIS

FOLLOWING REPEAT STATE 310040 ACTIONSECSTATE USDEL SECRETARY
DEC 30

QUOTE S E C R E T STATE 310040 TOSEC 130031

NODIS

FOR SEC. AT OOB, FM ACTING SEC. AND SAUNDERS

E.O. 11652: XGDS-1

TAGS: PGOV, EG, US

SUBJECT: WHAT TO DO ABOUT SADAT?

REFERENCE: CAIRO 23185 (REPEATED TOSEC 130001)

1. GIVEN THE IMBALANCE IN THE PRESS PLAY OF OUR POSITION ON THE BEGIN PROPOSALS AND PRESIDENT SADAT'S REACTION TO PORTIONS OF THE PRESIDENT'S INTERVIEW WEDNESDAY EVENING, WE PROPOSE TWO STEPS TO PROVIDE SOME ENCOURAGEMENT.
SECRET

SECRET

PAGE 02 STATE 310040

MENT FOR SADAT, BOTH IN PUBLIC AND IN PRIVATE. INVITATION TO YOU FROM BOTH ISRAELIS AND EGYPTIANS TO ATTEND JERUSALEM MEETINGS PROVIDES OPPORTUNITY TO DO THIS IN A NATURAL WAY.

2. PART OF PROBLEM, WHICH WE WOULD BE ADDRESSING GENTLY, IS FACT THAT BEGIN IN A NUMBER OF RECENT STATEMENTS CONTINUES TO PICTURE US SUPPORT FOR HIM IN SUCH A WAY THAT US IS INCREASINGLY SEEN IN ARAB WORLD, AS SHARAF SAID, AS FULLY SUPPORTING SUBSTANCE OF BEGIN'S PROPOSALS. IN ATMOSPHERE OF LETDOWN FOLLOWING ISMAILIA TALKS BEGIN'S STATEMENTS EXACERBATE MOUNTING ARAB ATTACK ON SADAT'S INCREASINGLY EXPOSED POSITION.

3. THERE HAS BEEN NO DIRECT COMMUNICATION WITH SADAT SINCE YOUR MESSAGE DECEMBER 23 URGING HIM TO BE PATIENT AND TO KEEP NEGOTIATIONS GOING IN ISMAILIA CONTEXT. WE HAVE NOT RESPONDED IN ANY WAY TO HIS BRIEFING ON ISMAILIA RESULTS. WE BELIEVE THEREFORE A MESSAGE TO SADAT MAY BE IN ORDER REAFFIRMING THAT PRESIDENT HAS NOT IN FACT "TAKEN SIDES" ON BEGIN PLAN AND CONTINUES TO FEEL FURTHER MOVEMENT WILL BE NECESSARY TO GET A SOLUTION. IT SHOULD REASSURE SADAT THAT PRESIDENT'S STATEMENT DECEMBER 28 WAS IN NO WAY INTENDED TO PREJUDICE SADAT'S POSITION. IT MIGHT AGAIN CREDIT SADAT FOR INITIATIVE AND VISIT TO JERUSALEM AS SETTING IN MOTION THE TRAIN OF EVENTS LEADING UP TO JERUSALEM CONFERENCE AND CREATING POSSIBILITY OF REAL MOVE TOWARD PEACE. IT WOULD INFORM HIM OF YOUR GOING TO JERUSALEM AND ASSURE HIM THAT YOU WOULD MAKE EVERY EFFORT THERE TO HELP GET NEGOTIATIONS OFF TO A SOUND START.

SECRET

SECRET

PAGE 03 STATE 310040

4. SECOND, IT MIGHT BE TIMELY TO HAVE PRESIDENT HIMSELF ISSUE STATEMENT ANNOUNCING HE IS ASKING SECRETARY VANCE TO ATTEND JERUSALEM CON-

REFERENCE, INCLUDING THE REFERENCE TO CAIRO UMBRELLA THAT THE EGYPTIANS HAVE ASKED FOR (REFTEL). THIS COULD PROVIDE OCCASION FOR PRESIDENT TO GO ON TO MAKE SOME FURTHER REMARKS LAUDATORY OF SADAT AND MAKING CLEAR USG IS NOT FAVORING ANY PARTICULAR PROPOSAL. THIS, OF COURSE, WOULD HAVE TO AVOID PROVOKING STRONG NEGATIVE ISRAELI REACTION.

5. WE HAVE TALKED WITH NSC ABOUT CLARIFICATION OF PRESIDENT'S REMARKS PREVIOUSLY ISSUED AND THESE RECOMMENDATIONS ARE SUPPLEMENTARY TO THEIR SUGGESTION THAT A FURTHER STATEMENT MIGHT BE ISSUED FROM THE PRESIDENT'S PARTY.

6. IN LIGHT OF ABOVE PROPOSAL FOLLOWING IS PROPOSED TEXT OF INSTRUCTIONS TO CAIRO FOR EILTS TO CONVEY MESSAGE TO SADAT FROM THE PRESIDENT.

7. BEGIN TEXT: AMBASSADOR SHOULD CONVEY FOLLOWING POINTS FROM PRESIDENT TO PRESIDENT SADAT: THE PRESIDENT WISHES TO THANK SADAT FOR HIS THOUGHTFUL AND INFORMATIVE REPORT ON THE ISMAILIA TALKS, WHICH HE IS STUDYING WITH GREAT CARE. SECRETARY VANCE WILL BE ATTENDING MEETING

ROLE IN HELPING TO MOVE TOWARD A SATISFACTORY AGREEMENT. AT PRESIDENT'S REQUEST, SECRETARY VANCE HOPES TO CONSULT WITH SADAT IN CAIRO EN ROUTE TO JERUSALEM, IF PRESIDENT SADAT THINKS THIS WOULD BE USEFUL. WE BELIEVE IT WOULD BE MOST HELPFUL FOR SECRETARY TO HAVE SADAT'S VIEWS AND ASSESSMENT OF SITUATION AT FIRST-HAND BEFORE JERUSALEM TALKS OPEN.

SECRET

SECRET

PAGE 04 STATE 310040

8. PRESIDENT WANTS TO AGAIN ASSURE SADAT THAT HE DOES NOT INTEND TO FAVOR ANY SPECIFIC PROPOSAL AND CONTINUES TO FEEL ISSUES ARE FOR NEGOTIATION BY PARTIES. HE ASKED SECRETARY VANCE TO TELL THE PRESS DURING THE FLIGHT TO WARSAW THAT WE DO NOT SUPPORT BEGIN'S PROPOSALS AS PUT FORWARD BUT CONSIDER THEM AN APPROPRIATE STARTING POINT FOR NEGOTIATIONS. HIS VIEWS REMAIN AS HE HAS EXPRESSED THEM TO SADAT IN PAST. IN PARTICULAR, AS HE TOLD BEGIN IN WASHINGTON, HE BELIEVES THERE MUST BE FURTHER MOVEMENT AND COMPROMISE TO ACHIEVE A SOLUTION TO THE PROBLEMS OF A JUST PEACE.

9. THE PRESIDENT WISHES AGAIN TO STATE HIS CONVICTION THAT SADAT'S INITIATIVE, HIS VISIT TO JERUSALEM, AND SUBSEQUENT EVENTS HAVE, INDEED, CREATED A NEW ATMOSPHERE AND NEW OPPORTUNITIES FOR PEACE. HE FEELS THAT FRAME-

WORK PROVIDED BY JERUSALEM MEETINGS WILL PERMIT THE INTENSIVE NEGOTIATIONS NEEDED FOR SERIOUS ATTACK ON COMPLEX PROBLEMS OUTSTANDING. HE WANTS SADAT TO KNOW THAT HE FULLY SUPPORTS SADAT'S STATESMANSHIP AND VISION IN SETTING IN TRAIN THIS PROCESS AND MOMENTUM TOWARD COMPREHENSIVE SETTLEMENT.

10. IN HIS TALKS WITH LEADERS ON THIS TRIP HE WILL BE MAKING CLEAR OUR FULL SUPPORT FOR SADAT'S INITIATIVE AND THAT US IS NOT PREJUDGING ISSUES OR FAVORING ANY PARTICULAR PROPOSALS. HE WILL REAFFIRM OUR READINESS TO ASSIST IN EFFORTS NOW UNDERWAY TOWARD PEACE. THE PRESIDENT HOPES TO REMAIN IN CLOSE TOUCH WITH SADAT AS THESE EVENTS UNFOLD.

11. IN CONVEYING PRESIDENT'S MESSAGE, YOU SHOULD ALSO EXPLAIN THAT PRESIDENT'S DECEMBER 28 REMARKS WERE NOT SECRET

SECRET

PAGE 05 STATE 310040

INTENDED AS A JUDGMENT ON THE MERITS OF ISRAELI MILITARY PRESENCE. HE WAS IDENTIFYING THIS SOLELY AS AN ISSUE FOR NEGOTIATION, AS HE UNDERSTANDS SADAT HAS ALSO VIEWED IT. END TEXT.

12. FOR THE SECRETARY: YOU WILL NOTE THAT PARA. 2 WOULD PRETTY WELL COMMIT YOU TO A CAIRO STOPOVER. YOU MAY WANT TO OMIT THAT PASSAGE AND POSTPONE THE DECISION.

13. PROPOSED TEXT OF STATEMENT ANNOUNCING VISIT TO JERUSALEM FOLLOWS SEPTEL. CHRISTOPHER. UNQUOTE CHRISTOPHER

SECRET

NNN

Message Attributes

Automatic Decaptioning: X
Capture Date: 01-Jan-1994 12:00:00 am
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: INSTRUCTIONS, POLITICAL SETTLEMENT, PEACE, POLICIES, TOSEC, CAT-B, NEGOTIATIONS, FOREIGN POLICY POSITION
Control Number: n/a
Copy: SINGLE
Sent Date: 30-Dec-1977 12:00:00 am
Decaption Date: 01-Jan-1960 12:00:00 am
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 22 May 2009
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1977STATE310040
Document Source: CORE
Document Unique ID: 00
Drafter: HHSAUNDERS
Enclosure: n/a
Executive Order: X1
Errors: N/A
Expiration:
Film Number: P840072-0526
Format: TEL
From: STATE
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1977/newtext/t1977123/aaaaacfg.tel
Line Count: 366
Litigation Code IDs:
Litigation Codes:
Litigation History:
Locator: TEXT ON-LINE, ON MICROFILM
Message ID: 7d3149fe-c188-dd11-92da-001cc4696bcc
Office: ORIGIN NODS
Original Classification: SECRET
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: NODIS
Page Count: 7
Previous Channel Indicators: n/a
Previous Classification: SECRET
Previous Handling Restrictions: NODIS
Reference: 77 CAIRO 23185, 77 TOSEC 130001
Retention: 0
Review Action: RELEASED, APPROVED
Review Content Flags:
Review Date: 23-Apr-2005 12:00:00 am
Review Event:
Review Exemptions: n/a
Review Media Identifier:
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
SAS ID: 154574
Secure: OPEN
Status: NATIVE
Subject: WHAT TO DO ABOUT SADAT?
TAGS: PGOV, EG, US, IS, (SADAT, ANWAR)
To: SECRETARY
Type: TE
vdkgvwkey: odb://SAS/SAS.dbo.SAS_Docs/7d3149fe-c188-dd11-92da-001cc4696bcc
Review Markings:
Margaret P. Grafeld
Declassified/Released
US Department of State
EO Systematic Review
22 May 2009
Markings: Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 22 May 2009